

Message Text

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H-01 INR-05 INT-05 L-01 NSAE-00 NSC-05 OMB-01 PM-03

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FM USMISSION OECD PARIS
TO SECSTATE WASH DC 3966
INFO AMEMBASSY BRUSSELS
USMISSION GENEVA
AMEMBASSY BONN
AMEMBASSY LONDON
USMISSION EC BRUSSELS

C O N F I D E N T I A L SECTION 01 OF 02 OECD PARIS 24740

GENEVA PASS ASST SECY ENDERS

E.O. 11652: GDS

TAGS: ENRG, OECD

SUBJECT: OECD COUNCIL DECISION TO ESTABLISH INTER-
NATIONAL ENERGY AGENCY

REF: USOECD 24416 (NOTAL)

1. SUMMARY: USEFUL DISCUSSION BETWEEN SECRETARY
GENERAL AND ASSISTANT SECRETARY ENDERS LED TO
SUBSTANTIAL PROGRESS IN NARROWING DIFFERENCES ON TEXT
OF DRAFT COUNCIL DECISION ESTABLISHING ENERGY AGENCY,
PARTICULARLY RELATING TO TITLE OF AGENCY, EXPLICIT
REFERENCE TO AGENCY AS AUTONOMOUS BODY WITHIN OECD,
CLARIFICATION CONCERNING PARTICIPATION BY NON-IEP
COUNTRIES IN LONG-TERM PROGRAMS, AND NEW PROPOSALS BY
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SECGEN FOR APPOINTMENT OF EXECUTIVE DIRECTOR AND

RELATIONSHIP OF SECRETARY GENERAL TO GOVERNING BOARD.
DISCUSSION FOLLOWED SEPARATE MEETINGS OF SECGEN AND
ENDERS WITH ECG CHAIRMAN DAVIGNON, IN WHICH SCHEDULE
FOR NEXT STEPS WAS ALSO DISCUSSED. END SUMMARY

2. ENDERS EXPLAINED TO SECGEN IMPORTANCE IN U.S. VIEW OF
MAINTAINING ENERGY AGENCY AS DISTINCT ELEMENT AND THE
NEED FOR COUNCIL DECISION TO AVOID AMBIGUITIES ON THE
RELATIONSHIPS BETWEEN ACTIVITIES OF THAT GROUP OF OECD
COUNTRIES BELONGING TO ENERGY AGENCY AND OTHER GROUP
OF OECD COUNTRIES NOT ACCEPTING OBLIGATIONS. SECGEN
ACCEPTED THIS CONCEPT. HE ACCEPTED THAT COUNCIL
DECISION COULD IF NECESSARY REFER TO INTERNATIONAL
ENERGY AGENCY, ALTHOUGH HE THOUGHT THIS TITLE COULD BE
MISLEADING, AND COULD DESCRIBE AGENCY AS "AUTONOMOUS"
BODY WITHIN OECD, ALTHOUGH DEGREE OF AUTONOMY WOULD IN
FACT BE DERIVED FROM ARRANGEMENTS SET FORTH IN THE TEXT.

3. ENDERS EXPRESSED VIEW THAT PARTICIPATION BY NON-IEP
COUNTRIES IN LONG-TERM PROGRAM SHOULD BE ALLOWED TO
EVOLVE WITHOUT SPECIFICALLY MENTIONING POSSIBILITY IN
COUNCIL DECISION. SECGEN WAS CONCERNED THAT TEXT OF
ARTICLE 6A SHOULD NOT SEEM TO EXCLUDE PARTICIPATION BY
NON-IEP COUNTRIES IN ANY OECD ENERGY ACTIVITIES. HE
POINTED OUT THAT HEADING TO ARTICLE 6A REFERRED ONLY
TO "COOPERATION BETWEEN PARTICIPATING COUNTRIES."
ENDERS ASSURED SECGEN THAT HE ENVISAGED CURRENT ENERGY
ACTIVITIES OF OECD CONTINUING UNTIL DECISION MADE TO
CHANGE THEM, WITH PARTICIPATION OF NON-IEP COUNTRIES IN
SOME ASPECTS OF IEP LONG-TERM PROGRAM TO BE DECIDED AT
LATER DATE. HE ARGUED THAT VAN LENNEP'S FORMULATION
IN ARTICLE 6A(V) COULD OPEN LONG-TERM PROGRAM TO
DEBATE IN COUNCIL. SECGEN AND ENDERS AGREED THAT A
DIFFERENT APPROACH TO QUESTION OF POSSIBLE
PARTICIPATION OF NON-IEP COUNTRIES IN SOME PARTS OF
LONG-TERM PROGRAM SHOULD BE DEVELOPED. ENDERS SAID
HE WOULD DISCUSS ISSUE WITH DAVIGNON AND ASK DAVIGNON
TO RETURN TO SECGEN ABOUT IT.

4. ON RELATIONSHIP OF SECGEN TO AGENCY, SECGEN
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PROPOSED DELETION OF ARTICLE 7C, WHICH IN SECRETARIAT
VERSION WOULD MAKE EXPLICIT REFERENCE TO SECGEN'S
RESPONSIBILITY TO AGENCY, AND ADDITION INSTEAD OF NEW
PHRASE AT CONCLUSION OF ARTICLE 7A SO THAT IT WOULD
READ, "THE ORGANS OF THE AGENCY SHALL BE ASSISTED BY
AN EXECUTIVE DIRECTOR AND SUCH STAFF AS IS NECESSARY
WHO SHALL FORM PART OF THE SECRETARIAT OF THE
ORGANIZATION AND WHO SHALL IN PERFORMING THEIR DUTIES

UNDER THE IEP BE RESPONSIBLE TO AND REPORT TO THE
ORGANS OF THE AGENCY." SECGEN FELT THIS
WORDING WOULD PROTECT HIM SUFFICIENTLY FROM POSSIBLE
PRESSURES OF NON-IEP COUNTRIES THAT MIGHT INTERFERE
WITH HIS ROLE IN SUPPORT OF ENERGY AGENCY. CONCERNING
APPOINTMENT OF EXECUTIVE DIRECTOR (ARTICLE 7B),
SECGEN SAID HE COULD ACCEPT DAVIGNON'S SUGGESTION THAT
APPOINTMENT WOULD BE BY GOVERNING BOARD "WITH
CONCURRENCE OF SECGEN." ENDERS SAID HE WOULD CONSIDER
SECRETARIAT'S NEW LANGUAGE FOR ARTICLE 7.

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5. SECRETARIAT HAS DISTRIBUTED TO ECG MEMBERS ITS TEXT
OF DRAFT DECISION (REFTEL), WITHOUT CHANGES REFLECTING

DISCUSSIONS WITH DAVIGNON AND ENDERS, ACCOMPANIED BY
A MEMO OF COMMENTS. TRANSMITTAL LETTER STATES THAT
DAVIGNON HAS REQUESTED DISCUSSION OF DRAFT AT ECG
MEETING IN BRUSSELS TUESDAY, OCTOBER 22, FOLLOWING
MEETING WITH SIX "CANDIDATE" COUNTRIES. SECGEN
ENVIAGES SCHEDULE, WHICH HE TOLD ENDERS DAVIGNON
CONCURRED IN, OF BILATERAL DISCUSSIONS IN CAPITALS
WITH ALL NON-ECG OECD MEMBERS FOLLOWING OCT. 22
MEETING, WITH PARALLEL CONTACTS BETWEEN SECGEN AND
DELEGATIONS OF THOSE OECD COUNTRIES THAT HAVE NOT BEEN
KEPT INFORMED AND ARE UNLIKELY TO BECOME MEMBERS OF
ENERGY AGENCY. SECGEN FORESEES HEADS OF DELEGATION
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MEETING FOR FIRST OECD-WIDE CONSIDERATION OF DRAFT
DECISION BEFORE COUNCIL MEETING SCHEDULED TO ADOPT
DECISION, BUT HE DOES NOT PROPOSE ANY OTHER MEETING
ON 24-NATION BASIS PRIOR COUNCIL MEETING. MISSION
BELIEVES THIS SCHEDULE IS REASONABLE AND THAT IT
WOULD BE UNWISE TO ATTEMPT TO ORGANIZE 24-NATION
MEETING UNDER BELGIAN CHAIRMANSHIP AT OECD; SUCH
MEETING COULD WELL OPEN ECG TO CRITICISM OF IRREGULAR
PROCEDURES AND WOULD LIKELY FALL SHORT OF PURPOSE IN
DRAWING TOGETHER ALL COUNTRIES INCLUDING FRANCE THAT
WILL HAVE TO PASS ON DECISION.

6. MISSION DISCUSSED WITH ENDERS PRIOR HIS DEPARTURE
NEED FOR INTENSIVE LOBBYING EFFORT BY ECG COUNTRY
DELEGATIONS TO OECD WITH NON-ECG COUNTRY DELEGATIONS,
SUCH EFFORT TO BE COORDINATED WITH EFFORTS IN CAPITALS.
WE THOUGHT SUCH LOCAL EFFORT HERE COULD BE LED BY
BELQIAN CHARGE CEYSSENS. WE UNDERSTAND SCHEDULE AND
COORDINATION PROCEDURES WILL BE ADDRESSED AT
OCTOBER 22 ECG MEETING.
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